

**THE UNIFIED GOVERNMENT OF ATHENS-CLARKE COUNTY  
COMMISSION AGENDA ITEM**

**SUBJECT:** Approval of the TSPLOST 2023 Budget and Adoption of a Project Tier Funding Schedule for the TSPLOST 2023 Program

**DATE:** September 15, 2022

**BUDGET INFORMATION:**

REVENUES: \$150,000,000 TSPLOST Projected Revenue All Tiers

EXPENSES:

ANNUAL:

CAPITAL:

OTHER: \_\_\_\_\_

\$150,000,000 Available for TSPLOST Related Expenditures

FUNDING SOURCE: TSPLOST 2023

**COMMISSION ACTION REQUESTED ON:** October 4, 2022

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**PURPOSE:**

To request that the Mayor and Commission:

- a. Adopt an Ordinance (**Attachment #1**) to amend the FY 2023 Annual Operating and Capital Budget to:
  - i. establish the TSPLOST 2023 budget in the amount of \$150,000,000 (**Attachment #1**),
  - ii. establish a budget for each TSPLOST project and the associated Program Administration budget (**Attachment #1A**);
- b. Adopt a five-year Project Tier Funding Schedule for the TSPLOST 2023 Program (**Attachment #2**); and
- c. Authorize the Mayor and appropriate staff to execute all related documents.

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**HISTORY:**

1. Since 1985, the Unified Government of Athens-Clarke County (ACCGov) or the former Clarke County Government has considered eight SPLOST referenda, seven of which were approved, and three TSPLOST referenda, two of which were approved (including TSPLOST 2023).
2. On February 7, 2022, the Mayor & Commission (M&C) approved the TSPLOST 2023 Final Projects List and associated Project Budgets.
3. On February 15, 2022, the M&C adopted a Resolution calling for a Referendum on May 24, 2022, for a TSPLOST Program with Projected Revenue Collections of \$150,000,000; authorized the Issuance of General Obligation debt in conjunction with the TSPLOST 2023

program in a total principal amount not to exceed \$145,070,000; and approved an Intergovernmental Agreement with the City of Winterville and the Town of Bogart.

4. On May 24, 2022, the TSPLOST 2023 Program was approved by Referendum by the voters of Athens-Clarke County.
5. In June 2022, the SPLOST Management Office initiated the process of developing a staff recommended Tier Funding Schedule which identified how much funding is to be appropriated in each fiscal year for the 34 projects in the five-year TSPLOST 2023 Program. As a part of that effort, the SPLOST Management Office met with staff from the departments who sponsored or will help manage TSPLOST 2023 projects, in order to determine the scheduling needs and annual funding needs of the individual TSPLOST 2023 projects.
6. On August 5, 2022, SPLOST Management Office staff met with the Manager to review the Draft Tier Funding Schedule for the TSPLOST 2023 Program in preparation for a September 15, 2022 M&C Work Session presentation.
7. On August 25, 2022, ACCGov received written correspondence from the Georgia Department of Revenue stating they project the TSPLOST 2023 collections to begin October 1, 2022, with an expiration date of September 1, 2027, or the quarter where the raising of \$150,000,000 is reached, whichever occurs first.
8. On September 15, 2022, at a M&C Work Session, SPLOST Management staff presented a proposed Tier Funding Schedule and received general guidance from the M&C regarding the scheduling of projects within the five year TSPLOST 2023 Program.

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**FACTS & ISSUES:**

1. The collection of sales tax for the TSPLOST 2023 Program is projected to begin on October 1, 2022.

Note: With TSPLOST Collections beginning in calendar year 2022, rather than calendar year 2023 as initially projected, for clarity purposes, from here forward, the TSPLOST 2023 Program may also be referred to as TSPLOST 2022/ 2023.

2. The TSPLOST 2023 program includes 32 projects plus the annual payments to the City of Winterville and the Town of Bogart.
3. Georgia law requires that the budget for the TSPLOST 2023 Program be reflected in the Unified Government of Athens-Clarke County's (ACCGov's) accounting records as a separate fund. M&C's adoption of **Attachment #1** (which includes **Attachment #1A**) will meet the requirements of the state law and thus provide for the transfer of Program Administration funds from each project to a separate account. This adoption will also create a revised separate budget for each of the projects (**Attachment #1A**). *Note: The Final Projects List and associated budgets were formerly approved by the Mayor & Commission (M&C) on February 7, 2022, and included on the TSPLOST 2023 Referendum.*

4. For the TSPLOST 2023 Program, each project budget, not including payments to Bogart & Winterville, includes a sum of two percent (2%) for Program Administration. The 2% designated from each of the projects, not including payments to Bogart & Winterville, amounts to \$2,966,000.
5. It should be noted that the cost of Program Administration for the TSPLOST 2023 Program is estimated to be 2%, while the Program Administration for the TSPLOST 2018 program was estimated at 3%. This cost reduction is primarily due to moving the TSPLOST 2023 Program Administration “in-house” and because some program operating expenses can be shared with the other current TSPLOST & SPLOST Programs.
6. The Proposed Project Tier Funding Schedule (**Attachment #2**), included with this agenda report, includes the TSPLOST 2023 annual Funding Schedule by Project and also reflects the consolidation of the Program Administration. The TSPLOST 2023 Project Funding Schedule, once adopted by the M&C, will be used by the Program Administrator to develop the TSPLOST 2023 Program Master Implementation Plan/Schedule. The Master Implementation Schedule provides a more detailed breakdown of the scheduled phases for each project.
7. In addition to the 2% Program Administration costs that were initially included in each project’s budget, each project also includes funds budgeted for Project Management activities specific to those individual projects. The Project Management Fees will be determined once the Firm who will provide the Project Management Services for the TSPLOST 2023 Program is selected, and negotiations are completed.
8. The staff-recommended Tier Funding Schedule (**Attachment #2**) is “balanced” as proposed, and thus does not account for the repayment of any debts associated with borrowing funds.
9. This recommendation supports the following ACCGov Strategic Plan Goal & Strategy:
  - Built and Natural Infrastructure Goal, Strategy C: *Provide adequate funding for maintenance of existing and newly constructed infrastructure.*

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**OPTIONS:**

1. Mayor and Commission:
  - a. Adopt an Ordinance (**Attachment #1**) to amend the FY 2023 Annual Operating and Capital Budget to:
    - i. establish the TSPLOST 2023 budget in the amount of \$150,000,000 (**Attachment #1**),
    - ii. establish a budget for each TSPLOST project and the associated Program Administration budget (**Attachment #1A**);
  - b. Adopt a five-year Project Tier Funding Schedule for the TSPLOST 2023 Program (**Attachment #2**); and
  - c. Authorize the Mayor and appropriate staff to execute all related documents.

2. Mayor and Commission do not approve the TSPLOST 2023 Budget, associated Program Administration budget, and the Project Tier Funding Schedule for the TSPLOST 2023 Program.
3. Mayor and Commission defined option.

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**DEPARTMENT RECOMMENDED ACTION:** Option #1 a, b & c

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**DEPARTMENT:** Office of the Manager-SPLOST Program Management  
Prepared by: Robert Cheshire, Director of Capital Projects



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Robert Cheshire, SPLOST  
Capital Projects Director

9-15-22

Date:

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**ADMINISTRATIVE COMMENTS:**

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**ADMINISTRATIVE RECOMMENDATION:** Option #1 a, b & c



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Manager

September 15, 2022

Date:

**ATTACHMENTS:**

Attachment #1 :TSPLOST 2023 Budget Ordinance for Project Budgets and Program Administration

Attachment #1A: TSPLOST 2023 Amended Project Budgets

Attachment #2: Staff Proposed TSPLOST 2023 Project Tier Funding Schedule

AN ORDINANCE TO AMEND THE FY2023 ANNUAL OPERATING AND CAPITAL BUDGET FOR ATHENS-CLARKE COUNTY, GEORGIA SO AS TO ESTABLISH THE BUDGET FOR THE TRANSPORTATION SPECIAL PURPOSE LOCAL OPTION SALES TAX (TSPLOST 2023) PROGRAM; TO ESTABLISH A BUDGET FOR EACH PROJECT; TO AMEND THE PROJECT BUDGETS TO REFLECT THE ALLOCATION OF FUNDS FOR PROGRAM ADMINISTRATION EXPENSE; TO AUTHORIZE A BUDGET TRANSFER TO CONSOLIDATE THE FUNDING FOR PROGRAM ADMINISTRATION; AND FOR OTHER PURPOSES.

The Commission of Athens-Clarke County, Georgia hereby ordains as follows:

SECTION 1. The Commission of Athens-Clarke County, Georgia desires to amend the TSPLOST 2023 Capital Projects Fund of the fiscal year 2023 operating and capital budget of Athens-Clarke County to establish the budget for Transportation Special Purpose Local Option Sales Tax (TSPLOST) 2023 projects and program administration. Said operating and capital budget is hereby amended as follows:

TSPLOST 2023 Capital Projects Fund:

REVENUES

Trans. Special Purpose Local Option Sales Taxes \$150,000,000

EXPENDITURES

Capital Project Expenditures:	
Various Projects (see attached Listing #1A)	\$147,034,000
Program Management	<u>\$ 2,966,000</u>
	\$150,000,000

SECTION 2. All ordinances or parts of ordinances in conflict herewith are hereby repealed.

Project #	TSPLOST 2023 Project Name	Original Project Budget	Program Administration	Revised Project Budget
01	Winterville Storm Drainage Improvements Project	\$ 2,767,000	\$ (55,000)	\$ 2,712,000
02	Lexington Road Corridor Improvements Project	\$ 8,357,000	\$ (167,000)	\$ 8,190,000
03	Lexington Road Sidewalk Gap Project	\$ 543,000	\$ (11,000)	\$ 532,000
04	Atlanta Highway/W. Broad Street Improvements Project	\$ 8,900,000	\$ (178,000)	\$ 8,722,000
05	Prince Avenue/Jefferson Road Corridor Improvements Project	\$ 8,900,000	\$ (178,000)	\$ 8,722,000
06	Timothy Rd/Mitchell Bridge Rd Corridor Improvements Project	\$ 6,900,000	\$ (138,000)	\$ 6,762,000
07	E. Athens Neighborhood Pedestrian and Lighting Safety Project	\$ 38,000	\$ (1,000)	\$ 37,000
08	E. Athens Neighborhood Traffic Management Program	\$ 144,000	\$ (3,000)	\$ 141,000
09	E. Athens Neighborhood Pavement Rehabilitation Project	\$ 244,000	\$ (5,000)	\$ 239,000
10	E. Athens Neighborhood Transit Improvements Project	\$ 361,000	\$ (7,000)	\$ 354,000
11	E. Athens MLK Parkway Oconee River Greenway Trail Project	\$ 2,457,000	\$ (49,000)	\$ 2,408,000
12	E. Athens Neighborhood Greenway Connectors Project	\$ 1,527,000	\$ (31,000)	\$ 1,496,000
13	E. Athens Neighborhood Pedestrian Improvements Project	\$ 991,000	\$ (20,000)	\$ 971,000
14	N. Athens Transportation Improvements Program	\$ 8,205,000	\$ (164,000)	\$ 8,041,000
15	Sycamore Drive Pedestrian Improvements Project	\$ 1,500,000	\$ (30,000)	\$ 1,470,000
16	Westchester Neighborhood Area Pedestrian Improvements Project	\$ 1,931,000	\$ (39,000)	\$ 1,892,000
17	Stonehenge Neighborhood Area Pedestrian Improvements Project	\$ 4,706,000	\$ (94,000)	\$ 4,612,000
18	Firefly Trail Project	\$ 7,495,000	\$ (150,000)	\$ 7,345,000
19	ACCGov Public Transit Operations Program	\$ 27,905,000	\$ (558,000)	\$ 27,347,000
20	Electrify the Fleet Program	\$ 8,575,000	\$ (172,000)	\$ 8,403,000
21	Pavement and Bridge Maintenance Program	\$ 22,195,000	\$ (444,000)	\$ 21,751,000
22	Culvert and Live Stream Pipe Replacement Program	\$ 3,558,000	\$ (71,000)	\$ 3,487,000
23	Greenway Trail Safety Improvements Project	\$ 1,728,000	\$ (35,000)	\$ 1,693,000
24	Historic District Street Signage Project	\$ 95,000	\$ (2,000)	\$ 93,000
25	Bicycle and Pedestrian Improvements Program	\$ 8,000,000	\$ (160,000)	\$ 7,840,000
26	W. Broad & Hancock Neighborhood Pedestrian Improvements Program	\$ 1,500,000	\$ (30,000)	\$ 1,470,000
27	Five Points Intersection Safety Improvements Project	\$ 1,500,000	\$ (30,000)	\$ 1,470,000
28	College Square Pedestrian Plaza Project	\$ 500,000	\$ (10,000)	\$ 490,000
29	Smithonia & Smokey Road Pedestrian Improvements Project	\$ 1,955,000	\$ (39,000)	\$ 1,916,000
30	Traffic Safety Infrastructure Improvements Program	\$ 3,000,000	\$ (60,000)	\$ 2,940,000
31	Neighborhood Traffic Management Program	\$ 1,000,000	\$ (20,000)	\$ 980,000
32	Traffic Signal Replacement Program	\$ 750,000	\$ (15,000)	\$ 735,000
33	City of Winterville	\$ 1,429,000	\$ -	\$ 1,429,000
34	Town of Bogart	\$ 344,000	\$ -	\$ 344,000
	<b>Total</b>	<b>\$ 150,000,000</b>	<b>\$ (2,966,000)</b>	<b>\$ 147,034,000</b>

Attachment 2

TSPLOST 2023 Project Funding Schedule					Tier 1 (FY23)	Tier 2 (FY24)	Tier 3 (FY25)	Tier 4 (FY26)	Tier 5 (FY27)	Tier 6 (FY28)	
				Balance at Beginning of Year	\$ -	\$ 3,918,950	\$ 27,550	\$ 37,750	\$ 65,950	\$ 98,850	
	9/15/2022			Projected Revenue	\$ 21,508,000	\$ 29,105,000	\$ 29,687,000	\$ 30,281,000	\$ 30,886,000	\$ 8,533,000	\$ 150,000,000
				Total Project Expenditures (below)	\$ 17,589,050	\$ 32,996,400	\$ 29,676,800	\$ 30,252,800	\$ 30,853,100	\$ 8,631,850	\$ 150,000,000
				Balance at End of Year	\$ 3,918,950	\$ 27,550	\$ 37,750	\$ 65,950	\$ 98,850	\$ -	
Project #	TSPLOST 2023 Project Name	Original Approved Project Budget	Budget Transfer for Program Administration	Estimated Revised Budget after Program Administration	10/22 - 06/23 (9 months) FY23 Budget	07/23 - 06/24 FY24 Budget	07/24 - 06/25 FY25 Budget	07/25 - 06/26 FY26 Budget	07/26 - 06/27 FY27 Budget	07/27 - 09/27 (3 months) FY28 Budget	
01	Winterville Storm Drainage Improvements Project	\$ 2,767,000	\$ (55,000)	\$ 2,712,000	\$ 212,000	\$ 1,250,000	\$ 1,250,000				\$ 2,712,000
02	Lexington Road Corridor Improvements Project	\$ 8,357,000	\$ (167,000)	\$ 8,190,000	\$ 1,000,000	\$ 1,250,000	\$ 1,765,000	\$ 2,000,000	\$ 1,500,000	\$ 675,000	\$ 8,190,000
03	Lexington Road Sidewalk Gap Project	\$ 543,000	\$ (11,000)	\$ 532,000	\$ 106,400	\$ 425,600	\$ -				\$ 532,000
04	Atlanta Highway/W. Broad Street Improvements Project	\$ 8,900,000	\$ (178,000)	\$ 8,722,000	\$ 800,000	\$ 1,000,000	\$ 1,000,000	\$ 1,500,000	\$ 4,000,000	\$ 422,000	\$ 8,722,000
05	Prince Avenue/Jefferson Road Corridor Improvements Project	\$ 8,900,000	\$ (178,000)	\$ 8,722,000	\$ 500,000	\$ 1,000,000	\$ 1,500,000	\$ 2,500,000	\$ 2,436,100	\$ 785,900	\$ 8,722,000
06	Timothy Rd/Mitchell Bridge Rd Corridor Improvements Project	\$ 6,900,000	\$ (138,000)	\$ 6,762,000	\$ 350,000	\$ 1,600,000	\$ 1,600,000	\$ 950,000	\$ 2,000,000	\$ 262,000	\$ 6,762,000
07	E. Athens Neighborhood Pedestrian and Lighting Safety Project	\$ 38,000	\$ (1,000)	\$ 37,000	\$ 37,000						\$ 37,000
08	E. Athens Neighborhood Traffic Management Program	\$ 144,000	\$ (3,000)	\$ 141,000	\$ 25,000	\$ 116,000					\$ 141,000
09	E. Athens Neighborhood Pavement Rehabilitation Project	\$ 244,000	\$ (5,000)	\$ 239,000	\$ -	\$ 239,000					\$ 239,000
10	E. Athens Neighborhood Transit Improvements Project	\$ 361,000	\$ (7,000)	\$ 354,000	\$ 50,000	\$ 150,000	\$ 154,000				\$ 354,000
11	E. Athens MLK Parkway Oconee River Greenway Trail Project	\$ 2,457,000	\$ (49,000)	\$ 2,408,000	\$ 300,000	\$ 450,000	\$ 850,000	\$ 808,000			\$ 2,408,000
12	E. Athens Neighborhood Greenway Connectors Project	\$ 1,527,000	\$ (31,000)	\$ 1,496,000	\$ 200,000	\$ 300,000	\$ 450,000	\$ 546,000			\$ 1,496,000
13	E. Athens Neighborhood Pedestrian Improvements Project	\$ 991,000	\$ (20,000)	\$ 971,000	\$ 50,000	\$ 300,000	\$ 621,000				\$ 971,000
14	N. Athens Transportation Improvements Program	\$ 8,205,000	\$ (164,000)	\$ 8,041,000	\$ 250,000	\$ 500,000	\$ 1,000,000	\$ 2,000,000	\$ 2,808,200	\$ 1,482,800	\$ 8,041,000
15	Sycamore Drive Pedestrian Improvements Project	\$ 1,500,000	\$ (30,000)	\$ 1,470,000	\$ 235,000	\$ 235,000	\$ 1,000,000				\$ 1,470,000
16	Westchester Neighborhood Area Pedestrian Improvements Project	\$ 1,931,000	\$ (39,000)	\$ 1,892,000	\$ 200,000	\$ 700,000	\$ 992,000				\$ 1,892,000
17	Stonehenge Neighborhood Area Pedestrian Improvements Project	\$ 4,706,000	\$ (94,000)	\$ 4,612,000	\$ 200,000	\$ 700,000	\$ 2,500,000	\$ 1,212,000			\$ 4,612,000
18	Firefly Trail Project	\$ 7,495,000	\$ (150,000)	\$ 7,345,000	\$ 1,000,000	\$ 6,345,000	\$ -				\$ 7,345,000
19	ACCGov Public Transit Operations Program	\$ 27,905,000	\$ (558,000)	\$ 27,347,000	\$ 4,102,050	\$ 5,469,400	\$ 5,469,400	\$ 5,469,400	\$ 5,469,400	\$ 1,367,350	\$ 27,347,000
20	Electrify the Fleet Program	\$ 8,575,000	\$ (172,000)	\$ 8,403,000	\$ 2,500,000	\$ 1,250,000	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ 153,000	\$ 8,403,000
21	Pavement and Bridge Maintenance Program	\$ 22,195,000	\$ (444,000)	\$ 21,751,000	\$ 3,262,650	\$ 4,350,200	\$ 4,350,200	\$ 4,350,200	\$ 4,350,200	\$ 1,087,550	\$ 21,751,000
22	Culvert and Live Stream Pipe Replacement Program	\$ 3,558,000	\$ (71,000)	\$ 3,487,000	\$ 523,050	\$ 697,400	\$ 697,400	\$ 697,400	\$ 697,400	\$ 174,350	\$ 3,487,000
23	Greenway Trail Safety Improvements Project	\$ 1,728,000	\$ (35,000)	\$ 1,693,000	\$ 100,000	\$ 1,593,000	\$ -				\$ 1,693,000
24	Historic District Street Signage Project	\$ 95,000	\$ (2,000)	\$ 93,000			\$ 93,000				\$ 93,000
25	Bicycle and Pedestrian Improvements Program	\$ 8,000,000	\$ (160,000)	\$ 7,840,000	\$ 500,000	\$ 750,000	\$ 1,000,000	\$ 1,800,000	\$ 2,500,000	\$ 1,290,000	\$ 7,840,000
26	W. Broad & Hancock Neighborhood Pedestrian Improvements Prgm	\$ 1,500,000	\$ (30,000)	\$ 1,470,000	\$ 500,000	\$ 750,000	\$ 220,000	\$ -	\$ -	\$ -	\$ 1,470,000
27	Five Points Intersection Safety Improvements Project	\$ 1,500,000	\$ (30,000)	\$ 1,470,000		\$ 350,000	\$ 1,120,000				\$ 1,470,000
28	College Square Pedestrian Plaza Project	\$ 500,000	\$ (10,000)	\$ 490,000		\$ 490,000					\$ 490,000
29	Smithonia & Smokey Road Pedestrian Improvements Project	\$ 1,955,000	\$ (39,000)	\$ 1,916,000		\$ 200,000	\$ 716,000	\$ 1,000,000			\$ 1,916,000
30	Traffic Safety Infrastructure Improvements Program	\$ 3,000,000	\$ (60,000)	\$ 2,940,000	\$ 441,000	\$ 588,000	\$ 588,000	\$ 588,000	\$ 588,000	\$ 147,000	\$ 2,940,000
31	Neighborhood Traffic Management Program	\$ 1,000,000	\$ (20,000)	\$ 980,000	\$ -	\$ 100,000	\$ 100,000	\$ 200,000	\$ 298,000	\$ 282,000	\$ 980,000
32	Traffic Signage Replacement Program	\$ 750,000	\$ (15,000)	\$ 735,000	\$ 300,000	\$ -	\$ 435,000	\$ -	\$ -	\$ -	\$ 735,000
33	City of Winterville	\$ 1,429,000	\$ -	\$ 1,429,000	\$ -	\$ 285,800	\$ 285,800	\$ 285,800	\$ 285,800	\$ 285,800	\$ 1,429,000
34	Town of Bogart	\$ 344,000	\$ -	\$ 344,000	\$ -	\$ 68,800	\$ 68,800	\$ 68,800	\$ 68,800	\$ 68,800	\$ 344,000
	Program Administration		\$ 2,966,000	\$ 2,966,000	\$ 444,900	\$ 593,200	\$ 593,200	\$ 593,200	\$ 593,200	\$ 148,300	\$ 2,966,000
	<b>Total</b>	<b>\$ 150,000,000</b>	<b>\$ -</b>	<b>\$ 150,000,000</b>	<b>\$ 17,589,050</b>	<b>\$ 32,996,400</b>	<b>\$ 29,676,800</b>	<b>\$ 30,252,800</b>	<b>\$ 30,853,100</b>	<b>\$ 8,631,850</b>	<b>\$ 150,000,000</b>